



RULES SUBCOMMITTEE AGENDA

Room 404, Government Center

Wednesday, April 8, 2009

3:00 p.m.

1. Call to Order – Chairman Owens
2. Items to be Presented for Action:
 - A. Approval of Minutes – March 25, 2008 1-7
 - B. Review of the Rules of the County Board
of McLean County 8-31
3. Items to be presented for Information:
 - A. General Report
 - B. Other
4. Adjournment

Minutes of the Rules Subcommittee

The Rules Subcommittee of the Executive Committee of the McLean County Board met on Thursday, August 7, 2008, at 2:00 p.m. in Room 404, Government Center, 115 E. Washington Street, Bloomington, Illinois.

Members Present: Chairman Owens, Members Gordon, Nuckolls and Moss

Members Absent: None

Other Members Present: None

Staff Present: Mr. John Zeunik, County Administrator; Ms. Judith LaCasse, County Administrator's Assistant

Department Heads/
Elected Officials Present: None

Chairman Owens called the meeting to order at 2:00 p.m.

Chairman Owens presented the Minutes of the March 25, 2008 Rules Sub-Committee Minutes for approval.

Motion by Nuckolls/Moss to approve the Minutes of the March 25, 2008 Committee Meeting.
Motion carried.

Chairman Owens presented a request for approval of a Resolution of the McLean County Board approving and adopting an amendment to the *Rules of the County Board of McLean County*. Chairman Owens noted that there are two proposed additions to the Preamble and one amendment to Section 5.11-3, Appointment of Standing Committees. He indicated that the proposed additions to the Preamble relate to the recommendations made by Mr. Robert A. Kearney.

Chairman Owens advised that the two proposed additions to the Preamble of the *Rules of the County Board of McLean County* are as follows:

8. Be dedicated and act in accordance with the highest ideals of honor and integrity in all public and personal relationships in order that the member may merit the respect and confidence of their fellow Board members, other elected officials and employees, and the public.

9. Handle all personnel matters that may come before the Board on the basis of merit so that fairness and impartiality govern a member's actions pertaining to all employment and personnel issues.

Mr. Gordon asked if Mr. Kearney's recommendations #3, #6 and #7 are currently found somewhere in the *County Board Rules*. Mr. Zeunik replied that they are not currently in the *Rules*. He stated that #3, #6 and #7 were the specific verbatim recommendations that came from Mr. Kearney.

Mr. Gordon asked if the three recommendations made by Mr. Kearney are incorporated into the two proposed additions to the Preamble. Mr. Zeunik replied that Mr. Kearney's recommendations have been integrated into the two additions (#8 and #9) to the Preamble. He stated that Mr. Eric Ruud, First Assistant State's Attorney and he felt that the Preamble was the appropriate placement for the ethical issues raised by Mr. Kearney. Mr. Zeunik indicated that the Preamble includes language about "handling County affairs with a deep sense of responsibility." He also referred to the following items in the Preamble:

#3: Avoid participation in any action, which would result in a conflict of personal interest with County responsibility.

#4: Refrain from obtaining improper personal benefit with regard to public funds, equipment, property, or the services of employees.

#6: Refrain from accepting gifts, favors or promises of future benefit, which could tend to impair independence of judgment or action as a Board member.

#7: Refrain from considering ex parte communications involving matters where a public hearing is required according to law and when such consideration would interfere with the due process of law."

Mr. Zeunik advised that Mr. Kearney's recommendations went beyond what was already in the Preamble. He explained that he and Mr. Ruud attempted to draft language that was consistent with what is in the Preamble and, at the same time, addresses the three recommendations contained in Mr. Kearney's report.

Mr. Gordon referred to Mr. Kearney's Recommendation #6, which asks the question "...what does the Board see as its role in the community and what limitations does it impose on itself." Mr. Gordon asked if this question is addressed anywhere in the *Rules*. Mr. Zeunik replied that #8 attempts to answer that question.

Mr. Moss noted that the message in the proposed #8 to the Preamble is similar to some of the existing Preamble, except for the reference to "personal relationships." He expressed concern with dictating how people perform in their personal relationships.

Mr. Gordon stated that the existing sections #1-7 of the Preamble, and, if adopted, #8-9, follow a clause that begins "...all members of McLean County Board shall..." He advised that Preambles have no legal force. Mr. Gordon stated that he believes Mr. Kearney's recommendations encouraged us to think about additions not to the *Rules* themselves, but to the Preamble. Mr. Gordon referred to his question to Mr. Zeunik earlier on whether any of this language currently exists in the *Rules* themselves. He stated that this is a way of suggesting that it is an extension of what, ideally, members of the County Board shall (as in should) do.

Mr. Gordon advised that he favors the general tone of the proposed additions to the Preamble.

Mr. Nuckolls asked if "personal relationship" refers to personal relationships with people affiliated with the County or with personal relationships, period. Chairman Owens interpreted it to mean relationships with County personnel. Mr. Gordon replied that the implication is rather vague.

Mr. Moss and Mr. Nuckolls expressed concern that the phrasing refers, literally, to all public and personal relationships. Mr. Gordon reminded the Committee that the Preamble is just a suggestion, not an edict or directive, and not a legally enforceable command. It just sets a tone.

Mr. Nuckolls noted that "personal relationship" can cover everything, including family, friends, roommates, clients, business partners, etc. Mr. Gordon stated that it is relationships in the most generic sense. He pointed out that the important phrase follows with "...in order that the member may merit the respect..." Mr. Moss recognized that interpretation of the tone, but felt it delves too deeply beyond the role of a County Board member. He added that what is done in the privacy of a Board member's home is private.

Mr. Zeunik recommended the following modification to #8:

"Be dedicated and act in accordance with the highest ideals of honor and integrity in all public and personal relationships arising from his/her responsibilities as a Board member in order that the member may merit the respect and confidence of their fellow Board members, other elected officials and employees, and the public.

Mr. Moss and Mr. Gordon concurred with the change.

There was additional discussion on the wording of #8 of the proposed addition to the Preamble. Mr. Moss suggested that the wording be changed to "...all public and personal relationships that are related to his/her responsibilities..."

Mr. Nuckolls asked what, in layman's terms, is the meaning of #8. Mr. Gordon replied that it is telling the County Board members to behave themselves with regard to relationships which are in some way connected to the responsibilities of Board members. He indicated that this is a generally stated expectation of the types of standards to follow.

Mr. Zeunik advised that this type of wording is necessary in a Preamble. He stated that the other option is to attempt to codify Mr. Kearney's recommendations in a legalistic sense within the *Rules* or by an Ordinance, which is a direction he did not believe Board members would want to go. The Committee concurred.

Mr. Moss asked what is the definition of the word "preamble." Mr. Gordon replied that it is something that comes first. Mr. Moss asked if it had any specific connotation to a written word or legal document. Mr. Gordon replied that a Preamble to a Constitution is not constitutional law, but it gives a clear signal as to what will follow.

Mr. Zeunik explained that many years ago, the addition of the Preamble in the *Rules of the County Board of McLean County* was a compromise that a previous Rules Subcommittee added at the suggestion of Mr. Ruud. He stated that, at that time, one of the members of the Rules Sub-Committee wanted to add very explicit language in the *Rules* pertaining to ethics. Another member of the Committee was uncomfortable with the suggestion and felt that it was not appropriate to add the language into the *Rules* (at that time, there was no State ethics law). Mr. Zeunik noted that a compromise was reached to add a Preamble to the *Rules* and enunciate a standard behavior to which Board members should aspire.

Mr. Nuckolls asked if the proposed #8 replaces #3 in the existing Preamble of the *Rules of the County Board*. Mr. Zeunik replied that #8 is to supplement #3. Chairman Owens stated that #8 and #9 are to be added to the existing seven points in the Preamble.

Mr. Gordon recommended that the three amendments to the *Rules* be considered separately.

Mr. Gordon moved that the Committee recommend adopting the proposed Paragraph #8 to the Preamble, which would include the wording suggested by Mr. Zeunik, so that the second line would read "...integrity in all public and person relationships arising from his/her responsibilities as a Board member, in order that the member..."

Motion by Gordon/Moss to Recommend Approval to adopt the proposed paragraph #8 to the Preamble, which would include the following wording: "Be dedicated and act in accordance with the highest ideals of honor and integrity in all public and personal relationships rising from his/her responsibilities as a board member, in order that the member may merit the respect and confidence of their fellow Board members, other elected officials and employees, and the public.

Mr. Nuckolls asked if paragraph #8 deals with personal relationships, including dating. Mr. Moss replied that it would not deal with dating because of the phrase recommended by Mr. Zeunik, namely "...rising from his/her responsibilities as a board member..." Mr. Nuckolls asked what would the statement affect. Mr. Zeunik replied that Paragraph #8 refers to a Board member who might use or try to use his or her position as a Board member to gain or pursue a personal relationship with another County employee or a contractor who works for the County.

Mr. Gordon suggested that the phrase "...arising from his/her responsibilities..." be changed to "...related to his/her responsibilities..." Mr. Zeunik indicated Mr. Moss made a suggestion earlier to change the phrase to read "...in all public and personal relationships that are related to his/her responsibilities..."

Mr. Gordon asked Mr. Moss if he would be more comfortable with the wording "...in all public and personal relationships that are related to his/her responsibilities..." Mr. Moss replied that he would. Mr. Gordon stated that he believes it would allow the Board and the staff to have a sharper focus on what we are trying to say.

Mr. Gordon who made the motion and Mr. Moss who seconded the motion stated that they would like to change the pending motion, as follows:

Motion by Gordon/Moss to Recommend Approval to adopt the proposed paragraph #8 to the Preamble, which would include the following wording: "Be dedicated and act in accordance with the highest ideals of honor and integrity in all public and personal relationships that are related to his/her responsibilities as a board member, in order that the member may merit the respect and confidence of their fellow Board members, other elected officials and employees, and the public.

Motion carried.

Chairman Owens indicated that addition #9 to the Preamble of the *Rules of the County Board of McLean County* is as follows:

9. Handle all personnel matters that may come before the Board on the basis of merit so that fairness and impartiality govern a member's actions pertaining to all employment and personnel issues.

Mr. Gordon asked how many individual personnel matters come before the Board or is this meant to apply to personnel matters across the board. Mr. Nuckolls asked that "all employment and personnel issues" be defined. Mr. Zeunik replied that the phrase refers to both specific personnel issues and the broader issue of personnel. He noted that the specific issue would deal more with the Finance Committee than other Committees. The Finance Committee deals with specific requests, such as, when a Department Head or Elected Official needs to be able to offer a salary that is greater than what the Board's Personnel policy allows. Mr. Zeunik added that it addresses the question of whether or not all Department Head and Elected Official are being treated the same, with fairness and impartiality or does the Finance Committee show favoritism towards one department over another. Mr. Zeunik indicated that the broader issue deals with specific positions in County government where the appointment is made by the Chairman with the advice and consent of the Board, such as the County Highway Engineer, Supervisor of Assessments, County Administrator, or a vacancy on the Board or in a County-wide elected office.

Mr. Gordon summarized that all personnel matters, indirectly, come before the Board. Mr. Zeunik stated that the Board approves the Personnel Ordinance, the Compensation Plan, etc.

Motion by Nuckolls/Moss to Recommend Approval to adopt the proposed paragraph #9 to the Preamble, which would include the following wording: "Handle all personnel matters that may come before the Board on the basis of merit so that fairness and impartiality govern a member's actions pertaining to all employment and personnel issues."
Motion carried.

Chairman Owens stated the final amendment refers to Section 5.11-3 of the *Rules of the County Board of McLean County*. He indicated that this is to clarify who serves as the Temporary Chairman of a Standing Committee in the absence of the Chairman and the Vice Chairman. Mr. Zeunik stated that, in most cases, when the Chairman recommends the Standing Committee appointments, the person named third is the most senior person on that committee.

Motion by Moss/Nuckolls to Recommend Approval to amend Section 5.11-3 as follows: Section 5.11-3 Appointment of Standing Committees: The Chairman shall appoint the members of all standing committees not later than the December Board meeting in each year in which Board elections are held, subject to approval by the members of the Board. Members of standing committees shall serve for two years. The first member named shall be Chairman and the second named shall be Vice Chairman. The third named shall serve as Temporary Chairman in the absence of the Chairman and Vice Chairman.
Motion carried.

Chairman Owens asked if there were any additional questions or comments. There were none.

There being nothing further to come before the Committee at this time, Chairman Owens adjourned the meeting at 2:45 p.m.

Respectfully submitted,

Judith A. LaCasse
Recording Secretary

RULES OF THE COUNTY BOARD
OF MCLEAN COUNTY

PREAMBLE

The members of the County Board of McLean County, Illinois wish to individually and collectively express their expectation and intent that all Board members follow a high standard of ethical behavior in exercising their duties, responsibilities and judgment as Board members. All members of the McLean County Board shall:

1. Handle County affairs with a deep sense of responsibility, upholding the spirit as well as the letter of the law and constitution.
2. Faithfully perform all duties as Board members by studying Board issues and by attending all sessions of the Board and assigned Committees, unless prevented from so doing by a compelling reason.
3. Avoid participation in any action, which would result in a conflict of personal interest with County responsibility.
4. Refrain from obtaining improper personal benefit with regard to public funds, equipment, property, or the services of employees.
5. Respect the confidentiality of privileged information.
6. Refrain from accepting gifts, favors or promises of future benefit, which could tend to impair independence of judgment or action as a Board member.
7. Refrain from considering ex parte communications involving matters where a public hearing is required according to law and when such consideration would interfere with the due process of law.
8. Be dedicated to and act in accordance with the highest ideals of honor and integrity in all public and personal relationships that are related to his/her responsibilities as a Board member, in order that the member may merit the respect and confidence of their fellow Board members, other elected officials and employees, and the public.
9. Handle all personnel matters that may come before the Board on the basis of merit so that fairness and impartiality govern a member's actions pertaining to all employment and personnel issues.

The following rules shall govern the County Board of McLean County, Illinois.

5.10 APPLICABLE FEDERAL AND STATE LAWS. The McLean County Board in carrying out its duties and responsibilities shall be governed by all applicable federal and state laws and regulations.

5.11 ORGANIZATION AND OFFICERS.

5.11-1 Initial Meeting and Election of Officers

(A) In years of County Board elections, the initial meeting of the County Board (hereinafter called the "Board") shall be on the first Monday in December. The County Clerk shall call the meeting to order and preside during the election of a Temporary Chairman. A vote of the majority of the members of the Board shall be required for the election of a Temporary Chairman. The Chairman and Vice Chairman shall be elected to a two-year term. A vote of a majority of the members of the Board shall be required for election of Chairman and Vice Chairman. All votes shall be publicly recorded. The Board may adopt such other rules as may be necessary to conduct said election.

(B) If, in the event, the Board is unable to meet on the first Monday in December in years following a County Board election, then at least one-third of the members of the Board may request a special meeting of the Board for the purpose of electing officers as provided in Section 5.11-1 (a). Such request shall be in writing, addressed to the County Clerk, and specifying the time and place of said meeting. The County Clerk shall then transmit notice immediately as provided by statute.

5.11-2 General Powers of Chairman. The Chairman shall preside at all meetings of the Board and the Executive Committee. The Chairman shall conduct the business of the meeting in the order prescribed in these rules. The Chairman shall have general powers to recognize members entitled to the floor; to state and to put to a vote all questions which are regularly moved and seconded or which necessarily arise in the course of the proceedings; to announce the results thereof; to protect the Board from all frivolous or dilatory action; to decide all questions of order, subject to an appeal to the Board; in case of disturbances, breach of decorum, or disorderly conduct, to take action pursuant to Section 5.14-12, to assist in expediting the business of the Board and to perform all other duties prescribed by law or by action of the Board. In case of the absence of the Chairman or at the request of the Chairman, the Vice Chairman shall

assume the duties and responsibilities of the Chairman on an interim basis, during which time the Vice Chairman shall have all of the powers and duties of the Chairman, including the authority to execute and sign on behalf of the County all Ordinances, Resolutions, Intergovernmental Agreements, Contracts and any other Legal Instruments approved by the County Board,

unless otherwise provided by law. In case of the absence of the Chairman and the Vice Chairman at any meeting, the Clerk shall convene the meeting and the members present shall choose one of their members as temporary Chairman.

5.11-3 Appointment of Standing Committees. The Chairman shall appoint the members of all standing committees not later than the December Board meeting in each year in which Board elections are held, subject to approval by the members of the Board. Members of standing committees shall serve for two years. The first member named shall be Chairman and the second named shall be Vice Chairman. The third named shall serve as Temporary Chairman in the absence of the Chairman and Vice Chairman. In case of a vacancy on the Board, the person named to fill the vacancy may also fill any vacancies on standing or special committees except that such person shall not be designated as Chairman or Vice Chairman thereof. When a vacancy has been created on a Committee of the Board, the Chairman of the Board shall have the authority to fill the vacancy by shifting a Board Member from another committee, providing the affected Board Member gives consent. Chairmen of standing committees shall serve as members of the Executive Committee, including the Vice Chairman of the Board when not Chairman of a standing Committee. The Chairman of the Board shall appoint the members of all standing and special subcommittees of the Executive Committee subject to the approval of the Executive Committee.

5.11-4 Clerk of the Board. The County Clerk or a deputy selected by the County Clerk shall be the Clerk of the Board. The Clerk shall be the keeper of the records and the minutes of the Board and its committees and shall be in attendance at all meetings of the Board.

5.11-4.1 Minutes of Closed Meetings or Sessions. Minutes of any closed meeting or session held pursuant to Sections 5.14-11 and 5.15-3(C) shall be reviewed at least semi-annually by the Board for continued confidentiality in accordance with the Illinois Open Meetings Act.

5.11-5 Parliamentarian. The State's Attorney or an Assistant State's Attorney shall be in attendance at all meetings of the Board and shall be Parliamentarian of the Board. Upon request of the Chairman, the Parliamentarian shall render to the

Chairman advice or an opinion on questions of parliamentary law and procedure applicable to matters arising before the Board. The rules or parliamentary procedures as set forth in the latest published edition of "Roberts Rules of Order, Revised" shall govern the procedure of the Board in all cases applicable and in which the same are not inconsistent with these rules.

5.11-6 Appointment Policy Other Than Board Vacancies. Appointments of officers and/or members to various Boards, Councils, Commissions, Special Authorities, Special Districts, and other agencies shall be made according to law.

5.11-7 Procedure for Filling County Board and Countywide Elected Official Vacancies. When a vacancy in the office of Board Member or Countywide Elected Official occurs, the procedure for filling such vacancy shall be as follows:

(A) When such vacancy occurs, the Chairman shall fix the date upon which the appointment to fill the vacancy shall be made, said appointment to be made at a regular Board meeting not later than sixty days after the vacancy occurs.

(B) Written applications and resumes must be submitted to the office of the County Administrator by 12:00 Noon of the Thursday prior to the regularly scheduled meeting of the Executive Committee in the month in which the appointment is to be made. No applications will be considered unless they have been so submitted and signed by the applicant. The County Administrator shall screen all applications for eligibility and shall mail copies of all applications of all eligible candidates to all Board Members with their packets prior to the Executive Committee meeting.

(C) Any applicant for a County Board seat must be a resident of the Board District in which the vacancy exists and must meet all the qualifications for holding public office. Any applicant for a Countywide Elected Office must be a resident of the County and must meet all the qualifications for holding public office. Each applicant must provide evidence of membership in the same political party as the person whom the applicant proposes to succeed.

(D) At the regular Executive Committee meeting, all eligible applicants will be invited to address the Executive Committee. At the next regularly scheduled Board meeting, the Board Chairman will recommend an appointment to fill the vacancy subject to the approval of the Board.

5.12 MEETINGS.

5.12-1 Regular Meetings. Regular meetings shall be held monthly on the third Tuesday of each month except when other meeting dates are designated. An annual schedule of meetings shall be published and made available to all members and other interested persons.

5.12-2 Special Meetings. Special meetings of the Board shall be held when requested by at least one-third of the members of the Board. The requests shall be in writing, addressed to the Clerk and specify the time, place and the nature of matters to be considered. The Clerk shall notify each member of the time and place of such meeting by ordinary mail and shall also cause notice of such meeting to be published in a newspaper published in McLean County.

5.12-3 Meeting Time and Place. All regular meetings of the Board shall commence at 9:00 A.M. unless otherwise agreed to by a majority of the members of the Board, in a place designated by the Board Chairman. All meetings of the Board and its committees shall be open to the public, except for limited purposes as specified by law.

5.12-4 Agenda Preparation. The Chairman, in consultation with the Administrator, shall prepare an agenda for each regular meeting, listing the order of business in as much detail as is sufficient for identification, and shall file the agenda with the Clerk. The agenda shall include a "consent agenda" which shall include all matters that are to come before the Board that in the opinion of the Chairman will be of routine nature.

5.12-5 Resolutions, Reports and Communications. Any committee Chairman, any elected or appointed County official or any other person who desires to present any ordinance, resolution, report or communication to the Board shall deliver a copy of same to the Administrator by the sixth business day prior to the Board meeting. A copy to be presented to the Board for action shall be delivered to the State's Attorney at the same time, unless the State's Attorney prepared it. Matters that are frequently adopted by the Board in the same form except as to certain detail, such as Highway resolutions, need not be so filed with the Administrator or furnished to the State's Attorney. Furthermore, failure to comply with this rule will not prohibit an ordinance, resolution, report or communication from being considered by the Board.

5.12-6 Agenda Mailing. At least five days before each regular meeting, the Clerk shall send to each member, the following documents:

- (A) Agenda for the next meeting.
- (B) Resolutions, ordinances and written reports to come before the Board at the next meeting, which have been filed with the Board Office.
- (C) All committee minutes filed with the Clerk since the previous meeting.
- (D) All other material that in the opinion of the Chairman or Administrator will be of interest to Members.

5.12-6.1 Board Proceedings and Minutes. At least five days before each regular meeting, the Clerk shall have prepared the minutes of the previous meeting and made them available to each member by:

- (A) Making printed copies available, upon request, in the Office of the County Clerk.
- (B) Posting electronically to the World Wide Web in a standard format that can be read online, or printed.

5.12-7 Resolutions of Congratulations

Any Board member who desires to have the Board adopt a Resolution of Congratulations in recognition to an individual, group achievement, and/or community special event shall forward the Resolution (or the information to be included in the Resolution) to the Administrator's Office one week prior to the Board meeting. The Administrator shall include all such Resolutions on the Consent Agenda of the Board meeting.

In lieu of a formal Resolution of Congratulations, a Board member may move that the Board Chairman prepare a letter of congratulations in recognition of an individual, group achievement and/or community special event. The Administrator shall include all such letters on the Consent Agenda of the next regularly scheduled Board meeting.

5.13 ORDER OF BUSINESS. The order of business before the Board shall be as follows, unless otherwise determined by action of the Board:

1. Call to Order
2. Invocation

3. Pledge of Allegiance
4. Call of Roll
5. Appearance by Members of the Public and County employees
6. Consent Agenda
 - (A) Approval of the Proceedings of the County Board
 - (B) Highway Department
 - (C) Building and Zoning
 - (D) Transfer Ordinances
 - (E) Resolutions, ordinances, reports and communications from elected and appointed County Officials
 - (F) Appointments
 - (G) Approval of Resolutions of Congratulations and Commendation
7. Reports of Standing Committees
 - (A) Reports of Special Committees
8. Report of County Administrator
9. Other Business and Communications
10. Approval of Bills
11. Adjournment

5.14 PROCEDURE AT MEETINGS.

5.14-1 Quorum. A majority of the members of the Board shall constitute a quorum.

5.14-1.1 Members. Whenever a vacancy (or vacancies) occurs on the Board and upon formal declaration of a vacancy (or vacancies) by the County Board Chairman, the number of members for purposes of defining a quorum shall be reduced by one or more.

5.14-1.2 General Voting. Unless otherwise expressly provided, any action taken by the Board or any Committee shall only require the affirmative vote of the majority of the members present and voting.

5.14-2 Roll Call Vote. A roll call vote of the Board shall be taken by a "yes" or "no" or "present" vote on the following matters:

- (A) Appropriation and tax levy ordinances.
- (B) Any other matter required by law.
- (C) Upon any other matters, when announced by the Chairman or requested by any member, providing such request is made before another item of business has been taken up by the Board.

The Clerk, on a roll call, shall call the names of the members of the Board in alphabetical order, with the first name called each month being the second name called the previous month, except that the Chairman shall be last called last. The Chairman shall be required to vote only when the vote of the Board results in a tie. The Chairman may vote at any time if the intention to vote is announced prior to voting. In any action requiring a roll call vote, if any member asks for and receives unanimous consent of the members present for the Clerk to show all members present as voting in favor of such action, the Clerk shall show and record such vote accordingly.

A member who has voted "yes" or "no" or "present" on a roll call vote shall not be allowed to change that vote on the matter under consideration. A member not voting when called upon by the Clerk will be presumed absent and will not be allowed to cast a vote on the matter under consideration.

5.14-3 Recognition

- (A) Every member who desires to speak or make a motion shall respectfully address the Chairman, be recognized before speaking, and address only the issue under consideration at that time by the Board.

(B) When two or more members seek recognition at the same time, the Chairman shall recognize the member who is to speak first.

(C) No person shall speak more than once nor more than five minutes on the same matter without permission from the Chairman.

(D) A member called to order by the Chairman shall immediately come to order. If there is no appeal, the decision of the Chairman shall be final.

5.14-4 Motion to Adjourn. A motion to adjourn shall always be in order and shall be decided without debate, unless a question of the time to adjourn shall occur.

5.14-5 Reconsideration. An action may be reconsidered at any time during the meeting or at the next meeting held thereafter. A motion to reconsider shall {must} be made and seconded by members of the Board who voted on the prevailing side of the question to be reconsidered.

5.14-6 Second Required. No motion shall be debated or put to a vote unless it is seconded. It shall then be stated by the Chairman before debate or vote and every motion shall be reduced to writing when requested by the Chairman or any member.

5.14-7 Appearance by Non-Members

(A) Any member may request that a County Officer or employee, or other persons, be permitted to appear before the Board on matters of County business, and such request shall be granted by the Chairman unless there is objection by any member, in which event Board action will be required to overrule the Chairman.

(B) All requests by non-members of the Board for appearance before the Board shall be made to the Administrator, in writing with the subject matter stated, not less than five working days before the next scheduled Board meeting. Such appearance with regard to any particular topic shall be limited to a time not to exceed three minutes for each individual, five minutes for a representative spokesman of a group and fifteen minutes total. The Chairman may act to prevent repetition or digression, to maintain decorum and to exclude discussion of matters which have had a previous public hearing conducted according to law, discussion of matters where public comment would interfere with the due process of law or discussion of matters which would be in direct conflict with restrictions placed upon the Board by other applicable law.

5.14-8 Requests for Legal Opinions. Requests to the State's Attorney on questions of law shall be submitted in writing by any standing committee established by Section 5.15 of these rules or by the Chairman of the Board. The Chairman and Vice Chairman of the Board and members of the Executive Committee shall receive copies of such requests. Said copies shall also be included in materials distributed to members of the Board as provided in Section 5.12-6 of these rules prior to the next meeting of the Board unless such request originated after said materials have been distributed, in which case such copies shall be distributed at the beginning of the meeting. Any member of the Board desiring an advisory opinion on a matter within the jurisdiction of a standing committee shall submit such request to the appropriate standing committee. If unsuccessful before a standing committee, a member may then take such request in the form of a motion at any meeting of the Board, which shall be granted upon approval by a majority of the members of the Board.

5.14-9 Suspension of Rules. Any of these rules may be temporarily suspended by action of the Board. Immediately upon the termination of the business arising out of the event for which the rules were suspended, these rules shall again be in effect without vote of the Board.

5.14-10 Consent Agenda. All matters on the Consent Agenda that are not removed will be voted on by one vote. An item shall be removed from the Consent Agenda upon the oral request of any member of the Board made prior to the vote. Any matter taken off of the Consent Agenda shall be considered at the time of the standing committee report to which it pertains.

5.14-11 Closed Meeting or Session. Any closed meeting or closed session held by the Board shall be held in accordance with the provisions of the Illinois Open Meetings Act. Neither the news media nor the general public shall be allowed to record the proceedings of any said closed meeting or closed session.

5.14-12 Decorum. During the proceedings of the County Board, decorum shall be maintained at all times by members, interested parties, the public and the media. The Chairman shall be authorized to take appropriate action to maintain said decorum. Decorum during the proceedings of all committee meetings shall be maintained at all times by members, interested parties, the public and the media. The Committee Chairman shall be authorized to take appropriate action to maintain said decorum.

5.15 COMMITTEES – NUMBER, DESIGNATION AND MEMBERSHIP.

5.15-1 There shall be six (6) Standing Committees:

(A) The Executive Committee shall have not more than nine members with the membership consisting of the Chairman and the Vice Chairman of the Board and the Chairman of the other standing committees and not more than three (3) members of the Board appointed as at-large members of the Committee by the County Board Chairman.

(B) The Finance Committee, Justice Committee, Land Use and Development Committee, Property Committee, and Transportation Committee; each committee shall have not more than six members each, at the discretion of the County Board Chairman.

5.15-2 Each Board Member shall serve on two or more standing committees at the discretion of the County Board Chairman, with the Chairman of the Board being an ex-officio member of all standing committees. The Chairman's attendance at a committee meeting shall be counted when determining if a quorum is present; however, such attendance shall not increase the number of members constituting a quorum.

5.15-2.1 Recording of Votes. If any action does not require a roll call vote under Section 5.14-2, any member may request the Clerk to record a vote made by said member in the minutes.

5.15-3 Alternate Members and Attendance of Members at Committee Meetings Other Than Those to Which They Are Assigned.

(A) An alternate member may be appointed to each standing committee by the Chairman of the Board. Such alternate shall attend meetings of such committee if required to constitute a quorum and shall have all the privileges and duties of a regular member while so serving.

(B) Board Members may attend and have access to minutes resulting from any open or closed meetings or sessions of committees of which they are not members. At the discretion of the Committee Chairman during the meeting, the Board Member may participate in the meeting but without voting, seating, or travel privileges. Conversely, if a Board Member is invited to attend a committee meeting by the Chairman of that committee, the member is entitled to travel expenses only.

5.15-4 Subcommittees of Standing Committees

(A) Subcommittees of the Executive Committee. There shall be three standing subcommittees of the Executive Committee: the Legislative Subcommittee, Liquor Control Commission and the Rules Subcommittee, appointed by the Chairman. In addition, the Chairman may create and appoint up to seven members to such subcommittees and advisory groups deemed necessary from time to time to more efficiently accomplish the business of the committee. Membership of any subcommittee of the Executive Committee shall consist of Board members but shall not be

restricted to members of the Executive Committee. Membership of any advisory group shall not be restricted to Board Members. Except as otherwise provided by statute or ordinance, such subcommittees shall report to the Executive Committee.

(B) Subcommittees of Other Standing Committees. The Chairman of any standing committee may create such subcommittees of his committee as may be necessary from time to time to more efficiently accomplish the business of such standing committee. Appointments to such subcommittees shall be made by the committee Chairman and shall be restricted to members of the standing committee. Except as otherwise provided by statute or ordinance, such subcommittees shall report to their standing committee.

5.16 COMMITTEES – GENERAL FUNCTIONS AND RESPONSIBILITIES OF ALL COMMITTEES.

The general functions and responsibilities of all Committees shall be as follows:

(A) With the aid of the Administrator, Auditor, Treasurer and Executive Committee, the Committees shall keep informed concerning appropriations and budget for activities under the purview of the Committee and to help keep expenditures within the budget.

(B) The Committees shall keep written minutes and to report regularly to the Board the substance of all meetings.

(C) The Committees shall file minutes of all Committee meetings with the Administrator's Office, which shall then be filed with the County Clerk, prior to the next regularly scheduled meeting.

(D) The Committees shall submit to the County Board for consideration all policies and procedures as recommended by the Committee.

(E) The Committees shall act on all matters referred to the Committee by the Chairman of the Board or by the Board itself, in addition to duties otherwise prescribed.

(F) The Committees shall review all requests originated by a Department Head under its oversight for staffing changes which require amendment of the Authorized Positions Resolution and to submit any comments it deems appropriate to the Finance Committee.

(G) The Committees shall keep informed with regard to activities of a department which is under its general supervision or for which it serves as liaison with the Board in instances where such activities are concerned with another committee.

(H) The Committees shall take final action only on those matters authorized herein or by ordinance, resolution or policy adopted by the Board.

(I) The Committees shall allow non-members to appear before the Committees when such appearance is appropriate and does not violate due process of law. A request for such appearance shall be directed to the Administrator in writing with the subject matter stated at least five working days in advance of the meeting. The Committees shall have the right to set reasonable time limits, prevent unruly conduct and require groups to be represented by one spokesman.

(J) The Chairs of the Committees shall set regular Committee meeting dates and times after consultation with the Committee members.

(K) Each Committee Chairman shall require the Administrator or the Administrator's designee to prepare and mail an agenda to all Committee members in advance of a regularly scheduled meeting.

(L) A majority of the members of a Committee shall constitute a quorum.

5.17 COMMITTEES – FUNCTIONS AND RESPONSIBILITIES OF SPECIFIC COMMITTEES.

In addition to the general duties otherwise prescribed, the individual Committees shall

have the functions, responsibilities, and areas of jurisdiction and overview as set forth in this section.

5.17-1 Executive Committee

The Executive Committee shall have the following specific functions and responsibilities:

- (A) To provide general direction for all Board programs, business, planning and policy-making functions and to review the reports of Board Committees.
- (B) To exercise general supervision of the administration of all Board affairs, the Administrator's Office, and Information Services Department.
- (C) To act in an advisory capacity to the Chairman of the Board.
- (D) To review and make recommendations for changes in Committee organization and scope and in rules as may be deemed necessary.
- (E) To be responsible for the general overview of, and coordination with, all "Ad-Hoc" Committees, task force and other like organizations as their activities relate to County business, unless specifically under the jurisdiction of another Standing Committee.
- (F) To be responsible for all matters concerning the employment and activities of all consultants, both paid and unpaid, unless specifically under the jurisdiction of another Standing Committee.
- (G) To review and make recommendations to the Board on salaries and compensation of elected and appointed officials; and to be responsible for the performance evaluation of the County Administrator.
- (H) To be responsible for all relationships with other units of government and for all intergovernmental agreements unless specifically under the jurisdiction of another Standing Committee.
- (I) To exercise general supervision over all matters relating to the codification of County ordinances and resolutions.
- (J) To exercise general supervision over any federal or state entitlement programs for which the Board has a responsibility.

(K) To make recommendations on all emergency appropriations, transfer ordinances, and any transfers from the Contingent Account in all Funds.

(L) To prepare and submit an annual Budget Policy Resolution to the Board for its approval.

(M) To direct the County Administrator to prepare, recommend and submit to the appropriate oversight Committees each year a five-year capital improvement program. The five-year capital improvement program shall be updated annually by the County Administrator as a part of the budget process.

(N) To receive the proposed annual operating and annual capital improvements budgets for each of the departments of County government as recommended by the respective oversight committees; and to study, review and adjust such departmental budget requests in order to accommodate budgetary priorities and fiscal constraints. To then direct the County Administrator to consolidate these adjusted budget requests into a Proposed Budget and Appropriation Ordinance and a Proposed Tax Levy Ordinance that shall be submitted to the Board, with the Executive Committee's recommendation, in accordance with the Statutes of the State of Illinois.

(O) To serve as liaison in the Board's relationship with external boards and Commissions with which the Board may have a working relationship.

(P) To be responsible for County government public relations and information matters.

5.17-1.1.1 Liquor Control Commission

The Liquor Control Commission shall have the following specific functions and responsibilities:

(A) To be responsible for all matters upon which the Commission may be required to act under the regulations of the Liquor Control Ordinance.

(B) To review and recommend appropriate amendments to such ordinances as may be deemed necessary.

5.17-1.1-2 Rules Subcommittee

The Rules Subcommittee shall have the following specific functions and responsibilities:

- (A) To periodically review the rules of the Board and recommend revisions deemed necessary and appropriate.
- (B) To receive and consider proposals for changes in the rules of the Board and make appropriate recommendations.

5.17-1.1.3 Legislative Subcommittee

The Legislative Subcommittee shall have the following specific functions and responsibilities:

- (A) To be generally responsible for the County's interest in all matters concerned with Federal and State legislation.
- (B) To develop an annual legislative program of primary County legislative concerns; and said program to be adopted by the County Board in January of each Fiscal Year.
- (C) To engage in a review of all legislation affecting the County which has been introduced in the General Assembly.
- (D) To take action consistent with the best interests of the County on proposed or pending legislation at all stages.
- (E) To take action consistent with the best interests of the County, on existing and proposed rules and regulations issued by agencies of the United States of the State of Illinois.

5.17-2 Finance Committee

The Finance Committee shall have the following specific functions and responsibilities:

- (A) To exercise continuous review of the overall tax cycle from the initial assessment of property through the tax collection.

- (B) To exercise continuous review of revenues and expenditures, and to identify new or alternative revenue sources for the County.
- (C) To review and make recommendations to the Board with respect to purchasing and contracting policies and procedures.
- (D) To exercise continuous review of the integrated financial management and the accounting and fiscal operations policies.
- (E) To serve as the oversight committee for the office of Supervisor of Assessments.
- (F) To serve as the oversight committee for the Auditor, Recorder, Treasurer, County Clerk, Superintendent of the McLean-DeWitt-Livingston Education Service Region, University of Illinois Cooperative Extension Service and Bloomington Board of Election Commissioners.
- (G) To be responsible for fiscal instruments.
- (H) To recommend to the Board a public accounting firm to conduct an annual audit of all funds and accounts of the County.
- (I) To be responsible for the County's Risk Management Program including insurance matters.
- (J) Upon completion of each fiscal year's annual audit, to review and recommend the Comprehensive Annual Financial Report and the Annual County Financial Report to the Board for its acceptance prior to their submission to the Illinois State Comptroller.
- (K) To review the outside auditor's management letter, request departmental responses to same, make recommendations to the Board and the various oversight committees, and monitor corrective actions.
- (L) To exercise general supervision over all collective bargaining agreements, employee benefits, and entitlement and recommend changes to the Board.
- (M) To exercise general supervision over the administration of the Position Classification Schedule and the Salary Schedules.

(N) To prepare and make recommendations to the Board with respect to the Personnel Policies and Procedures Ordinance.

(O) To consider all requests for compensation changes or reclassification and make a recommendation to the Board, as may be provided in the Personnel Policies and Procedures Ordinance.

(P) To consider all requests for staffing changes which require amendment to the Funded Full-time Positions Resolution after review by the appropriate Oversight Committee and make a recommendation to the Board.

(Q) To serve as the oversight Committee for the County Nursing Home and recommend policies and programs for the Nursing Home administration.

(R) To aid in the coordination of public health activities of the County and to prepare plans and policies for County participation in physical and mental health programs and make appropriate recommendations to the Board.

(S) To serve as liaison in the Board's relationship with the Board of Health, TB Care and Treatment Board, Persons with Developmental Disabilities Board, and any other County physical and mental health service.

(T) To exercise general supervision over the Animal Control Program.

(U) To exercise general supervision over the following specific responsibilities as they pertain to properties and facilities:

- (1) Janitorial work consisting of cleaning, mowing, and minor repairs for the Animal Control Facility, Health Department Building, and the Nursing Home.
- (2) Recommend construction and remodeling of buildings, additions, structures, parking lots, and other land improvements for the Animal Control Facility, Health Department Building, and the Nursing Home.
- (3) Construction or remodeling of buildings, additions, structures, parking lots, and other land improvements at a cost of \$2,500.00 or less when less than 50% of the cost is by contract or contracts for the Animal Control Facility, Health Department Building, and the Nursing Home.

- (V) To exercise general supervision over all licensing activities which are not under the jurisdiction of other committees.

5.17-3 Justice Committee

The Justice Committee shall have the following specific functions and responsibilities:

- (A) To serve as the oversight committee for the Sheriff, Circuit Clerk, Circuit Court (11th Judicial Circuit), Coroner, Court Services, State's Attorney, Public Defender, Jury Commission and the Sheriff's Office Merit Commission.
- (B) To serve as the oversight committee for the Emergency Management Agency.
- (C) To exercise general supervision over the following specific responsibilities as they pertain to properties and facilities:
 - (1) Janitorial work consisting of cleaning, mowing, and minor repairs for the Emergency Management Agency Garage Building on the Fairview Campus.
 - (2) Recommend construction or remodeling of buildings, additions, structures, parking lots, and other land improvements for the Law and Justice Center and the Emergency Management Agency Garage Building.
 - (3) Construction or remodeling of buildings, additions, structures, parking lots, and other land improvements at a cost of \$2,500.00 or less or when 50% of the costs is by contract or contracts for the Law and Justice Center and the Emergency Management Agency Garage Building.
- (D) To exercise general supervision over fireworks licensing.

5.17-4 Transportation Committee

The Transportation Committee shall have the following specific functions and responsibilities:

- (A) To serve as the oversight Committee for the County Highway Department.

(B) To exercise general supervision over all bridge, road and right-of-way matters under the jurisdiction of the County; over the acquisition and disposition of County Highway equipment and materials.

(C) To recommend to the Board approval of contracts for all highway work for which the County is responsible.

(D) To exercise general supervision over the letting of bids and right-of-way acquisitions relating to County Highways or the County Highway Department.

(E) To provide the Board with long range plans for the highways in the County, including those to be undertaken by the County and those planned jointly with other political units.

(F) To exercise general supervision over the following specific responsibilities as they pertain to properties and facilities:

- (1) Janitorial work consisting of cleaning, mowing, and minor repairs for the County Highway Building and Garages.
- (2) Recommend construction or remodeling of buildings, additions, structures, parking lots, and other land improvements for the County Highway Building and Garages.
- (3) Construction or remodeling of buildings, additions, structures, parking lots, and other land improvements at a cost of \$2,500.00 or less, or when less than 50% of the cost is by contract or contracts for the County Highway Building and Garages.

5.17-5 Property Committee

The Property Committee shall have the following specific functions and responsibilities:

(A) To serve as the oversight Committee for the Department of Parks and Recreation and to prepare plans and policies for County participation in recreational facilities and programs and make appropriate recommendations to the Board:

(B) To coordinate with appropriate standing committees and the Public Building Commission in planning for any remodeling and expansion of the Law and Justice Center.

(C) To prepare, in cooperation with the Public Building Commission and the State's Attorney, procedures for transferring title to the Law and Justice Center to the County.

(D) To prepare recommendations for methods of financing operations and maintenance of the Law and Justice Center at such time as title is transferred to McLean County.

(E) To exercise general supervision over the following specific responsibilities as they pertain to properties and facilities:

- (1) Janitorial work consisting of cleaning, mowing, and minor repairs for all County buildings and facilities, except where specific authority and responsibility is vested in another Standing Committee.
- (2) Repair of and maintenance contracts for elevators, electrical, heating, ventilation and air conditioning and other such mechanical equipment and systems at all County buildings and facilities.
- (3) Contract services for pest control, garbage pick-up, and other like services.
- (4) Recommend construction or remodeling of buildings, additions, structures, parking lots, and other land improvements.
- (5) Purchase of janitorial and paper supplies and any other joint purchase of supplies used to clean, maintain, and operate County buildings and facilities.

5.17-6 Land Use and Development Committee

The Land Use and Development Committee shall have the following specific functions and responsibilities:

(A) To serve as the oversight Committee for the Department of Building and Zoning and to handle all matters upon which the McLean County Zoning Ordinance requires action by a Committee of the Board.

(B) To exercise general supervision over matters concerning maps, plats and subdivisions and to conduct public hearings and handle all other matters upon which the Land Subdivision Ordinance of McLean County, Illinois requires action by a Committee of the Board.

(C) In cooperation with the Director of Building and Zoning, to review and recommend environment, zoning, building, subdivision, mobile home and nuisance ordinances and resolutions and recommend any necessary changes to the Board.

(D) To act as liaison between the Board and the McLean County Regional Planning Commission, Zoning Board of Appeals, Soil Conservation and Cooperative Extension Services and with other agricultural organizations.

(E) In cooperation with the appropriate agencies to recommend for adoption of a long-range comprehensive plan or portion thereof for the use of land, for protection of the environment and to coordinate economic development.

(F) To act as members of the McLean County Regional Pollution Control Site Hearing Committee and to hold public hearings and to make recommendations to the Board on all matters pursuant to that authority.

5.18 POLICY AND GUIDELINES ON TRAVEL FOR COUNTY BOARD MEMBERS ATTENDING CONFERENCES

5.18-1 County Board members shall be permitted to request approval to attend Conferences at County expense subject to the following provisions. A Board member interested in attending a Conference shall submit a written request to the Board Chairman no sooner than 120 days and not less than 90 days in advance of the conference. The Board Chairman shall consider the following factors in deciding whether to approve a Board member's request:

- a. budget limitations,
- b. relevance to County Board member responsibilities,
- c. current needs of the County Board.

The Board Chairman may approve, partially approve, or deny the request in writing to the Board member within 30 days of receiving the request. In the event the Board Chairman does not fully approve the request of the Board member to attend a Conference, the Board member may petition the County Board for approval.

5.18-2 Whenever a County Board member attends a Conference, the Board member shall prepare either a written report or an oral report to be presented to the appropriate oversight Committee or the County Board.

5.19 POLICY AND GUIDELINES ON RECOGNIZING, NAMING AND DEDICATING COUNTY FACILITIES, ROADS AND HIGHWAYS.

5.19-1 The following process of approval shall be established to recognize, name and dedicate County facilities, roads and highways:

(A) The request shall be presented to the appropriate Oversight Committee of the County Board for the Committee's review and approval.

(B) The recommendation of the Oversight Committee shall be presented to the Executive Committee for review and approval.

(C) Upon approval of the Executive Committee, the recommendation to recognize, name and dedicate County facilities, roads and highways shall be presented to the County Board for review and approval.

5.20 AMENDMENT OF RULES. Amendment of these rules requires the affirmative vote of a majority of the members of the Board. Any proposed amendment shall be voted upon only if it is distributed in writing to the members at least five days before the meeting at which the amendment is presented to the Board for adoption.

5.21 MISCELLANEOUS PROVISIONS

5.21-1 Any appropriate document shall be placed on file among the records of the Board of a committee, as the case may be, by direction of the Chairman. Minutes of the Board or a committee shall be approved at the direction of the Chairman after opportunity is given for correction, addition or deletion. Such action shall be reflected in the minutes of that meeting.

5.21-2 There shall not be any smoking allowed at (in) any convened meeting of the Board or at any committee meeting of the Board.

5.22 SEVERABILITY. The provisions and sections of these rules shall be deemed to be separable and the invalidity of any portion of these rules shall not affect the validity of the remainder.

5.23 REPEAL. Any Rules of the County Board of McLean County, Illinois, adopted prior to the effective date of these rules are hereby repealed.

5.24 EFFECTIVE DATE. These Rules shall become effective immediately upon and after their adoption, and shall remain in effect until the first Monday in December, 2008.

The Rules of the County Board of McLean County, as amended, were approved and adopted by the McLean County Board on August 19, 2008.